

APPROVING THE GUIDELINES ON THE PROCUREMENT OF PRINTING SERVICES

WHEREAS, Pursuant to Section 29 of Republic Act (RA) 9970 (General Appropriations Act of 2010), procuring entities have the option to engage the services of private printers for their printing and publication expenditures, subject to public bidding in accordance with RA 9184 and pertinent accounting and auditing rules and regulations: PROVIDED, that the printing of accountable forms and sensitive high quality/volume printing requirements shall only be undertaken by recognized government printers, namely: Bangko Sentral ng Pilipinas, National Printing Office and APO Production Unit, Inc.;

WHEREAS, the 2010 Veto Message of former President Gloria Macapagal Arroyo states that the Government Procurement Policy Board (GPPB), as the procurement policy arm of the Government, should define and set the criteria or standards in determining what constitutes sensitive high quality/volume printing requirements which may be undertaken by the named government printers without the need for public bidding. Consequently, implementation of this provision should be subject to guidelines to be issued by the GPPB;

WHEREAS, in a meeting held last 27 August 2010, the Technical Support Office (TSO) together with the representatives from BSP, NPO, PIA, APO Production Unit Inc., COMELEC and Presidential Communications Operations Office (PCOO) review the draft guidelines on the procurement of printing requirements;

WHEREAS, during the 7th and 8th Inter-Agency Technical Working Group Meeting held last 17 September 2010 and 15 October 2010, the TSO presented the draft guidelines on the procurement of printing requirements for deliberations;

WHEREAS, in a meeting held last 22 October 2010, the Inter-Agency Technical Working Sub-Group presented the draft guidelines to the stakeholders for further suggestions and comments;

WHEREAS, the Inter-Agency Technical Working Sub-Group, to whom the review and finalization of the draft guidelines was delegated to, has approved the guidelines, and agreed to favorably recommend these for the final approval of the GPPB;

Now, THEREFORE, for and in consideration of the foregoing, WE, the Members of the GOVERNMENT PROCUREMENT POLICY BOARD, by virtue of the powers vested on US by law, hereby **RESOLVE** to confirm, adopt and approve, as WE hereby confirm, adopt and approve, the IMPLEMENTING GUIDELINES ON THE PROCUREMENT OF PRINTING REQUIREMENTS, attached as Annex "A" to, and made an integral part of, this resolution.

This resolution shall take effect immediately.

APPROVED this 29 day of October 2010 at Pasig City, Philippines

(Sgd.) (Sgd.) DEPARTMENT OF BUDGET AND NATIONAL ECONOMIC AND **DEVELOPMENT AUTHORITY** MANAGEMENT By: By: (Sgd.) (Sgd.) DEPARTMENT OF NATIONAL DEFENSE DEPARTMENT OF PUBLIC WORKS AND By: **HIGHWAYS** By: (Sgd.) (Sgd.) DEPARTMENT OF EDUCATION DEPARTMENT OF HEALTH By: By: (Sgd.) (Sgd.) DEPARTMENT OF THE INTERIOR AND DEPARTMENT OF ENERGY LOCAL GOVERNMENT By: By: (Sgd.) (Sgd.) DEPARTMENT OF TRADE AND **DEPARTMENT OF FINANCE INDUSTRY** By: By: (Sgd.) (Sgd.) DEPARTMENT OF TRANSPORTATION DEPARTMENT OF SCIENCE AND TECHNOLOGY AND COMMUNICATIONS By: By: (Sgd.) PRIVATE SECTOR REPRESENTATIVE By: Attested by: (Sgd.)

DENNIS LORNE S. NACARIO Board Secretary, GPPB OIC-Executive Director, GPPB-TSO



GUIDELINES ON THE PROCUREMENT OF PRINTING SERVICES

1. POLICY STATEMENT

- 1.1. Pursuant to Section 29 of Republic Act (RA) 9970 (General Appropriations Act of 2010), procuring entities have the option to engage the services of private printers for their printing and publication expenditures, subject to public bidding in accordance with RA 9184 and pertinent accounting and auditing rules and regulations.
- 1.2. However, printing of Accountable Forms and Sensitive High Quality/Volume Requirements shall only be undertaken by the recognized government printers, namely: Bangko Sentral ng Pilipinas, National Printing Office, and APO Production Unit, Inc.

2. SCOPE AND APPLICATION

- 2.1. These guidelines shall govern the procurement of printing services for accountable forms by the national government, its branches, constitutional offices, departments, bureaus, offices, agencies, and instrumentalities, including state universities and colleges, government owned/controlled corporations, government financial institutions, and local government units.
- 2.2. It shall not apply to official ballots and election paraphernalia, including statement of votes, certificates of canvass, and paper seals, which is covered by Section 184 of *Batas Pambansa Blg.* 881, otherwise known as the Omnibus Election Code of the Philippines and Section 13 of RA 9369.

3. **DEFINITION OF TERMS**

For the purpose of these guidelines, the following terms shall have the corresponding meanings:

- a. **Accountable Forms.** Refer to forms that are individually identified, accounted for, and afforded appropriate security. The list of accountable forms shall be provided in Annex A hereof.
- b. **Recognized Government Printers (RGPs).** Refer to the printers acknowledged by the government to undertake the printing of accountable forms for other government agencies as provided for under Section 29 of RA 9970, namely, *Bangko Sentral ng Pilipinas*, National Printing Office, and APO Production Unit, Inc.
- c. Sensitive High Quality/Volume Requirements. Refer to printing requirements that are sensitive and of high quality or high volume determined as such by the procuring entity.

4. **PROCEDURE**

- 4.1. The procuring entity shall determine whether a printing expenditure is for an Accountable Form or for a Sensitive High Quality/Volume document.
- 4.2. The procuring entity shall prepare the technical specifications for the Accountable Forms or Sensitive High Quality/Volume printing requirement, which shall include, among others, the prescribed security features, output quantity, and target completion time.
- 4.3. It shall then conduct a market analysis to determine the Approved Budget for the Contract (ABC) taking into consideration the prevailing standard cost for its printing requirements.
 - 4.3.1. The procuring entity may seek the assistance of the PCOO in determining whether no RGP is capable of undertaking the printing service.
 - 4.3.2. Upon determination by the PCOO that no RGP can undertake the printing service due to time constraints and equipment limitations, the procuring entity may engage the services of private printers.
- 4.4. Thereafter, the procuring entity shall send a Request for Quotation (RFQ) to the RGPs. The quotations received will be evaluated by the procuring entity to determine which among the RGPs is most capable in performing the printing service in the most advantageous terms for the procuring entity.
 - 4.4.1. In case the offer submitted by an RGP exceeds the ABC set by the procuring entity, it may request the Presidential Communications Operations Office (PCOO) to determine (i) whether the offer of the RGP is excessive; and (ii) set the appropriate rate for such transaction.
- 4.5. The procuring entity shall then engage the services of the appropriate RGP through an Agency-to-Agency Agreement pursuant to Section 53.5 of the IRR of RA 9184.
- 4.6. The appropriate RGP engaged by the procuring entity shall directly undertake the printing services for the contracts entered into, and cannot engage, subcontract, or assign any private printer to undertake the performance of the printing service.

5. EFFECTIVITY

These guidelines shall take effect immediately upon publication in the Official Gazette or in a newspaper of general circulation.



ANNEX A

- A. Accountable forms identified by the recognized government printers.
 - 1. Official Receipt with RP Seal (water mark)
 - 2. Carbonless Official Receipt
 - 3. Official Receipt with RP Seal
 - 4. Certificate of Record of Transfer of Large Cattle
 - 5. Certificate of Ownership of Large Cattle
 - 6. Marriage License
 - 7. Birth Certificate
 - 8. Death Certificate
 - 9. Cash Ticket P0.25
 - 10. Cash Ticket P0.50
 - 11. Cash Ticket P1.00
 - 12. Cash Ticket P5.00
 - 13. Cash Ticket P10.00
 - 14. Real Property Tax Receipt
 - 15. Slaughter Permit and Fee Receipts
 - 16. City / Municipal Burial Permit and Fee Receipt
 - 17. General Journal
 - 18. Cash Receipts Journal
 - 19. Cash Journal
 - 20. Check Disbursements Journal
 - 21. Cash Disbursements Journal
 - 22. General Ledger
 - 23. Subsidiary Ledger
 - 24. Property, Plant and Equipment Ledger Card
 - 25. Property, Plant and Equipment Ledger Card Specific Item
 - 26. Supplies Ledger Card
 - 27. Construction in Progress Ledger Card
 - 28. Investments Ledger Card
 - 29. Registry of Appropriations and Allotments
 - 30. Registry of Allotments and Obligations Capital Outlay (RAOCO)
 - 31. Registry of Allotments and Obligations Maintenance and Other Operating Expenses (RAOMO)
 - 32. Registry of Allotments and Obligations Personal Services (PS)
 - 33. Registry of Allotments and Obligations Financial Expenses (RAOFE)
 - 34. Registry of Allotments and Notice of Cash Allocation
 - 35. Registry of Public Infrastructures Specific Project
 - 36. Registry of Public Infrastructures Summary
 - 37. Registry of Reforestration Projects
 - 38. Registry of Dormant Accounts
 - 39. Registry of Accounts Written-Off
 - 40. Registry of Loan Availments and Repayments Foreign Individual
 - 41. Registry of Loan Availments and Repayments Foreign Summary
 - 42. Registry of Loan Availments and Repayments Domestic Individual



ANNEX "A"

- 43. Registry of Loan Availments and Repayments Domestic Summary
- 44. Registry of Grant Availments and Utilization Foreign Individual Donor
- 45. Registry of Grant Availments and Utilization Foreign Summary
- 46. Registry of Grants Availments and Utilization Domestic Individual Donor
- 47. Registry of Grants Availments and Utilization Domestic Summary
- 48. Registry of Guaranteed Loans Domestic
- 49. Registry of Guaranteed Loans Foreign
- 50. Cash Receipts Record
- 51. Check Disbursements Record
- 52. Cash Disbursement Record
- 53. Stock Card
- 54. Property Card
- 55. Drug/s Prescriptions
- 56. Journal Entry Voucher
- 57. Allotment and Obligation Slip
- 58. Order of Payment
- 59. Disbursement Voucher
- 60. Petty Cash Voucher
- 61. General Payroll
- 62. Itinerary of Travel
- 63. Payroll Payment Slip
- 64. Index of Payments
- 65. Supplies Availability Inquiry
- 66. Requisition and Issue Slip
- 67. Purchase Request
- 68. Purchase Order
- 69. Acknowledgment Receipt for Equipment
- 70. Report of Collections and Deposits
- 71. Reports of Checks Issued
- 72. Report of Disbursements
- 73. Petty Cash Replenishment Report
- 74. Liquidation Report
- 75. Report of Supplies and Materials issued
- 76. Waste Materials Report
- 77. Inventory and Inspection
- 78. Report of Unserviceable Property
- 79. Report on the Physical Count of Property, Plant and Equipment
- 80. Inspection and Acceptance Report
- 81. Report of Accountability for Accountable Forms
- 82. Work, Other Animals and Breeding Stocks Ledger Card
- 83. Supplies Availability Inquiry
- 84. Abstract of Real Property Tax Collections
- 85. Community Tax Receipts / Certificates
- 86. Memorandum Receipt for Equipment, Semi-Expandable and Non-Expandable Property
- 87. Livestock Ledger Card (New Form)
- 88. Daily Statement of Collection and Accountable Form
- 89. Bill of Lading





- 90. Invoice and Receipt for Transfer
- 91. Abstract of Receipt and Account Current
- 92. Power of Attorney
- 93. Bond of Indemnity. For Issue of Due Warrant
- 94. Quarterly Report of Cash Balance of Disbursing officer
- 95. Reimbursement Receipt
- 96. Abstract of Sub-Vouchers
- 97. Invoice and Receipt of Accountable Forms
- 98. Supplies adjustment Sheet Wide
- 99. Supplies Adjustment Sheet Narrow
- 100. Supplies Adjustment Sheet Small
- 101. Official Cash Book Large
- 102. Official Cash Book Small
- 103. Official Cash Book Pocket Size
- 104. Request for Bonding Officials and Employees
- 105. Monthly Statement of Monthly Subsidiary Ledger Balance
- 106. L/L Bdr. / Sec. P&K A.F. 79
- 107. Inventory Tag Card
- 108. Certificate of Discharge from Prison
- 109. Account Current of Accountable Forms
- 110. Cover for Provincial Form No. 140/RPA Forms
- 111. Bolts for Real Property Forms
- 112. Summary of Collections
- 113. Abstract of Deposits and Trust Funds
- 114. Time Card for Bundy Clock
- 115. Treasurer's Journal of Coll'n./Dep.
- 116. Treasurer's Journal of Cash Disbursement
- 117. Treasurer's Journal of Cash Issued
- 118. Treasurer's Journal of Bills Rendered
- 119. Declaration of Real Properties-White, Front and Back
- 120. Declaration of Real Properties-Copies, Front and Back (1-Blue)
- 121. Declaration of Real Properties-Copies, Front and Back (1-Canary)
- 122. Declaration of Real Properties-One Side
- 123. Real Property Field Appraisal & Assessment Sheet, Land, Plants, & Trees
- 124. Real Property Field Appraisal & Assessment Sheet, Building
- 125. Real Property Field Appraisal & Assessment Sheet, Machinery
- 126. Assessment Roll
- 127. Journal of assessment Transaction
- 128. Ownership Record Form
- 129. Property Record Card
- 130. Municipal Treasurer's Account Book
- 131. Register of Marriage
- 132. Register of Birth
- 133. Register of Death
- 134. Director's Minute Book
- 135. Personal Appearance
- 136. Affidavit of Official Priest or Minister
- 137. Sworn Statement Advice Parent Ask



- 138. Comparative Statement of Market/Slaughter
- 139. Application of Marriage License
- 140. ID Certificate of Marriage License
- 141. Consent of Marriage
- 142. Notice of Re-applicants
- 143. Marriage Contract
- 144. Register of Application Marriage License
- 145. Certificate of Birth
- 146. Certificate of Death
- 147. Certificate of Fetal Death
- 148. Municipal Treasurer's Journal of Collection and Deposit
- 149. Certificate of Foundling
- 150. Register of Foundling
- 151. Register of Court Decree/Order
- 152. Register of Legal Instrument
- 153. Application for Vacation Leave of Absence
- 154. Oath of Office
- 155. Appointment (Rev. 1993)
- 156. Medical Certificate
- 157. Daily Time Record
- 158. Acceptance of Resignation
- 159. Service Record
- 160. Medical Certificate for Employment
- 161. Personal Data Sheet
- 162. Employees Leave Card
- 163. Court Civil Docket
- 164. Court Criminal Docket
- 165. Statement of Daily Market Purchase
- 166. In-Patient Record
- 167. Doctor's Prescription
- 168. Outside Patient Record form
- 169. Record Admission
- 170. Record of Person Subsisted
- 171. Monthly Subsistence Report
- 172. Pharmacist's Record of Issues
- 173. Pharmacist's Monthly Report of Drug Medicine Issued
- 174. Record of Services Outside Patients
- 175. Record of Hospital Collections
- 176. Temperature Record
- 177. Treatment Record
- 178. Patient's Ledger Card
- 179. Laboratory Request
- 180. Clinical Laboratory Record
- 181. Extension Post
- 182. Surgical Memorandum
- 183. Clinical Case Record
- 184. History Record
- 185. Requisition of Equipment & Supplies

- 186. Report of Medical Examination
- 187. Record of Accountable Forms
- 188. Local Government Code
- 189. Auditing Requirement Typical Disbursement
- 190. Paper cover
- 191. Checks (Personal, MDS Commercial, Commercial & Continuous Form Checks, Manager's)
- 192. Stickers
- 193. Ordinance Violation Receipts
- 194. Special Bank Receipts
- 195. Bill Assessment Form
- 196. Gatepass
- 197. Declaration of Admission
- 198. Tickets (Parking, Terminal Fee, Admission, RORO)
- 199. Admission Tickets
- 200. Radio Station License
- 201. Ship Station License
- 202. Television Receive License
- 203. Dealer's Permit
- 204. Aircraft Station License
- 205. Withdrawal Certificate for Manufactured Petroleum Products
- 206. Passport Slip
- 207. Authentication Slip
- 208. Form No. 89
- 209. Port User's Pass
- 210. Water Bill Receipts
- 211. Blank Security Paper
- 212. Qualification Doc. Certificate
- 213. Form No. 162-Certificate of Payment
- 214. Form No. 36-Boat Note
- 215. Import Entry Declaration Form
- 216. Form 232-Authority to Change Bond Slip
- 217. Form 218-Certificate of Identification
- 218. Form 86-Inspector Certificate of Lading
- 219. Form 219- Cert. of Inspection & Loading
- 220. Form 237- Entry Rider
- 221. Form 116-Statement of Receipt of Duties Collections on Informal Entry
- 222. Short Term Promissory Note
- 223. Certificate of Competency-Seafarers
- 224. Vehicle Pass
- 225. Boat Note
- 226. Authority to Withdraw
- 227. Computation Sheet
- 228. Authority to Issue
- 229. Empty Sack Receipt
- 230. Empty Sack Issue
- 231. Gas & Oil Issuance Slip
- 232. Guidance & Counseling Certificate



- 233. Electronic Letter of Authority
- 234. Tax Payer's Information sheet
- 235. Provisional Receipts
- 236. Provisional receipts
- 237. Special Allotment Release Order
- 238. Notice of Cash allocation
- 239. Service Stamps
- 240. Authentication Certificate
- 241. Postal ID's
- 242. Diplomas
- 243. Transcript of Records
- 244. Registration Forms
- 245. Departure and Arrival Card
- 246. Terminal Fees Tickets
- 247. Permit to Carry Firearms
- 248. Motor Vehicle Registration Certificate
- 249. Parking Tickets
- 250. Market Tickets
- 251. All Official Receipts of Provincial and Treasurer's Offices of Local Government Units
- 252. Dangerous Drugs prescription Form
- 253. All accountable forms of government hospitals
- 254. Seaman's Book
- 255. Passport
- 256. Documentary Stamps
- **B.** For specialized types of accountable forms, the examples for this kind of printing requirements shall be determined by the procuring entity concerned, such as but not limited to the following:
 - 1. LTO and LTFRB accountable forms
 - 2. POEA accountable forms
 - 3. MMDA accountable forms
 - 4. OWWA accountable forms
 - 5. TESDA accountable forms
 - 6. National Statistics Office accountable forms
 - 7. Bureau of Customs accountable forms
 - 8. SSS accountable forms
 - 9. GSIS accountable forms
 - 10. MARINA accountable forms
 - 11. MMDA accountable forms
 - 12. LRA accountable forms
 - 13. DFA accountable forms
 - 14. PAG-IBIG accountable forms
 - 15. DBP accountable forms
 - 16. PPA accountable forms



- 17. PRC accountable forms
- 18. PHILPOST accountable form
- 19. NFA accountable forms
- 20. DTI accountable forms
- 21. MIAA accountable forms
- 22. SBMA accountable forms
- 23. BFAD accountable forms
- 24. PEZA Forms 8104; 8105; 8106; 8110; 8112
- 25. PCSO Lotto Cards
- 26. NBI Clearance Forms (Local and Travel)
- 27. Deped forms (Form 138; Form 137; Test Materials)
- 28. MMDA Motor Vehicle Violations Receipts